



# Free my Future

STUDENT LOAN DEBT SUMMIT

## Panel 3: The Growing Shadow Debt - How States Can Act Now to Address Institutional Debt

1:00 pm - 2:00 pm

#FMF2024





# What is Institutional Debt?

Defining another piece of the total cost of attending college.

# Institutional Debt Basics

## 1) Colleges as creditors

- Institutional debts are created when students fail to pay a fee/bill or when a grant (e.g., Pell Grant) turns into a bill because a student drops out or gets an F.
- An institutional debt covers anything a student owes directly to their higher education institution.

## 2) Data is sparse

- No one is keeping systemic track of levels of institutional debts and tactics used to collect.

## 3) Dramatic effect on students

- Students are denied re-enrollment, diplomas, and (illegally) transcripts. Schools can use debt collectors, file lawsuits, or withhold tax refunds.

# Institutional Student Debt Estimates for California's Public Higher Education Systems

|              | Fall 2020 Undergrad Enrollment | Students incurring institutional debts from July 2020 through June 2021 | Total origination of institutional debts annually from July 2020 to June 2021 | Total students placed in collections if all schools resumed collections in 2022-2023 |
|--------------|--------------------------------|---|---|--|
| CCC          | 1,336,153                      | 321,018   | \$107 million   | 136,287  |
| CSU          | 438,231                        | 34,288  | \$58 million  | 7,530  |
| UC           | 226,449                        | 17,717  | \$30 million  | 3,891  |
| <b>Total</b> | <b>2,000,833</b>               | <b>373,025</b>  | <b>\$195 million</b>  | <b>147,709</b>   |

Note: Undergraduate enrollment data for estimates from IPEDS 2020 Fall Enrollment Data.

For full report see: <https://protectborrowers.org/creditorcolleges>

# State Policymakers Must Act

- 1) **California has led the nation in protecting students from transcript withholding**
  - AB 1313 (L. Rivas, Chaptered in 2019) prohibited the use of transcript withholding as a means to collect on institutional debt.
  - Since then, 10+ states have passed bills to ban/address the practice and the Biden Administration set a rule to limit the use of transcript withholding for semesters where students utilized Title IV aid.
  
- 2) **AB 1160 (Pacheco, 2024)**
  - The most comprehensive legislative proposal to address the growing institutional debt crisis and rein in the most harmful debt collections practices.
  - The legislative was held in the California Senate fiscal committee - the work continues.
  
- 3) **Protections needed more than ever as schools begin to return to these harmful practices post COVID**
  - Many schools stopped collections over the pandemic. But are beginning to utilize once again...

# What AB 1160 Aimed To Do

- 1) **Allow students to re-enroll and get back on track**
  - Provide a one-time grace period for students to re-enroll in their coursework while they get back on track with their institutional debt.
  - During this time, students would be required to pay their institutional debt or enter into a payment plan.
  
- 2) **Protect students from the most harmful collections tactics**
  - Require universities to wait 180 days before referring students to a private debt collector (in alignment with protections established for Californians facing medical debt collection.)
  - Establish a 2 year protection from tax offset for students.
  
- 3) **Increased transparency**
  - Would have provided much-needed transparency on the growth and impact of institutional debt by requiring consistent data collection and reporting.



# Thank you for joining us at Free My Future Student Loan Debt Summit 2024!

For a recording of the Summit check out our YouTube Channel at NextGen Policy

For free student debt resources check out our website at [www.nextgenpolicy.org/FreeMyFuture](http://www.nextgenpolicy.org/FreeMyFuture)

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# Connect with us!

**Connect with FMF 2024 co-hosts to join the movement to end the student debt crisis:**

**Student Debt Crisis Center – [www.studentdebtcrisis.org](http://www.studentdebtcrisis.org)**

**Student Borrower Protection Center – [www.protectborrowers.org](http://www.protectborrowers.org)**

**Young Invincibles – [www.younginvincibles.org](http://www.younginvincibles.org)**

**Consumer Reports – [www.advocacy.consumerreports.org](http://www.advocacy.consumerreports.org)**

**The Campaign for California Borrowers' Rights Coalition – [www.californiaborrowers.org](http://www.californiaborrowers.org)**

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